



**West  
Northamptonshire  
Council**

# Council

**A meeting of the Council will be held at the Great Hall, The Guildhall, St Giles Street, Northampton, NN1 1DE on Thursday 30 June 2022 at 6.00 pm**  
**Councillors are hereby summoned to attend**

## Agenda

<b>1.</b>	<b>Apologies for Absence</b>
<b>2.</b>	<b>Declarations of Interest</b> Members are asked to declare any interest and the nature of that interest which they may have in any of the items under consideration at this meeting.
<b>3.</b>	<b>Minutes of Council (Pages 9 - 14)</b> To confirm the Minutes of the annual meeting of the Council held on 19 <sup>th</sup> May 2022.
<b>4.</b>	<b>Chairman's Announcements</b> To receive communications from the Chairman of the Council.
<b>5.</b>	<b>Public Participation</b> (1) Receipt of Petitions (if any) from Local Government Electors for the District (2) Questions (if any) from the Public
<b>6.</b>	<b>Priority Opposition Motion</b> <u>Priority Opposition Motion</u>  Proposed: Cllr. Wendy Randall Seconded: Cllr. Bob Purser  The West Northamptonshire Council wishes to re-assert the importance of the 'Nolan principles' of selflessness, integrity, objectivity, accountability, openness, honesty and leadership for all in public life. These principles serve as the foundations of our Councillor Code of Conduct and underpin how Councillors must behave when

	<p>carrying out their duties.</p> <p>The honour of becoming an elected representative comes with the responsibility of maintaining and building the confidence in which the democratic political process is held, both for central and local governments. These principles guide not only how decisions and functions are carried out by elected members, but also how they treat officers, the public and their colleagues.</p> <p>In light of the attention these principles are receiving locally and nationally, this Council therefore notes:</p> <ul style="list-style-type: none"> <li>• The seven Nolan Principles of Public Life (selflessness, integrity, objectivity, accountability, openness, honesty, and leadership) underpin the conduct and behaviour expected of our elected representatives nationally and locally.</li> <li>• The obligation as a Council and as individual Councillors to adhere to these principles at all times.</li> </ul> <p>This Council resolves:</p> <ol style="list-style-type: none"> <li>1. To defend and protect these principles as a matter of duty, so as to maintain and build the confidence of residents in their democratic institutions.</li> <li>2. That members should confront and report actions or omissions by other members of this council that appear to be contrary to the Code of Conduct adopted by the Council, which includes and reflects the Nolan Principles.</li> </ol>
<b>7.</b>	<b>Cabinet Reports and Record of Decisions Taken by the Cabinet</b> (Pages 15 - 94)
<b>Items of Business</b>	
<b>8.</b>	<b>Integrated Care System and future role of the Health and Wellbeing Board</b> (Pages 95 - 116)
<b>9.</b>	<b>Local Government Boundary Review: Council Size Submission</b> (Pages 117 - 164)
<b>10.</b>	<b>Annual Report from the Audit Committee</b> (Pages 165 - 180)
<b>11.</b>	<b>Annual Report 2021/2022 of the Democracy and Standards Committee</b> (Pages 181 - 196)
<b>12.</b>	<b>Updates to the Constitution</b> (Pages 197 - 490)
<b>13.</b>	<b>Weston Favell Health and Wellbeing Hub</b> (Pages 491 - 644)

14.	<b>Chief Officer Appointments</b> (Pages 645 - 648)
15.	<p><b>Motions</b></p> <p>To debate any motions which have been submitted with advance notice, in accordance with the Council's Procedure Rules.</p> <p><u>Motion 1</u></p> <p>Proposed by Cllr. Kevin Parker Seconded by Cllr. Cécile Irving-Swift</p> <p>"This Council recognises the importance of green spaces, and more importantly, green spaces which are accessible to all, physically and financially.</p> <p>Within West Northamptonshire Council, we have Brixworth Country Park, and Daventry Country Park both offering the chance to engage in both physical and mental health activities, with Daventry including open water swimming during the summer months, and also the Brampton Valley Way which is part of the Sustrans national cycle network. These are all great places for families and individuals alike where all can enjoy the benefits of physical activity and mental wellbeing.</p> <p>However, this council notes that there are disparities in the fees charged at the various country parks and recommends that a review is undertaken in order to thoroughly analyse the costs, the harmonising of charges and to consider as and when to implement as necessary."</p> <p><u>Motion 2</u></p> <p>Proposed: Cllr Jonathan Harris Seconded: Cllr Rosie Humphreys</p> <p>On 1 April 2022, Ofgem increased the energy price cap by 54%. In light of the increased energy price cap, the average standard tariff energy bill will increase by £693 per year. The average pre-pay meter energy bill will increase by £708 per year (Ofgem, 2022).</p> <p>On 6 April 2022, the Government increased National Insurance by 1.25 percentage points, which is projected to cost the average West Northants family an additional £108 per year.</p> <p>The Government has suspended the pensions 'triple lock' for 2022/3, meaning that pensioners will see a rise of 3.1% this year (instead of 8.3% under the triple lock formula). This year, this will cost a West Northants resident on the full new state pension an average of £487.</p> <p>Whilst the government finally, and belatedly, has imposed a 'Windfall Tax' on the super profits of oil and gas companies (proposed initially by the Liberal Democrats last year and subsequently Labour), it still will not be sufficient for many residents of West Northamptonshire with the cap rising again this coming Autumn.</p> <p>The recent 'State of Hunger' report from the Trussell Trust provides for shocking</p>

reading:

- 49% increase in the number of children supported by a food bank in the Trussell Trust network between 2018/19 and 2019/20
- 700,000 households used a food bank in 2019/20. The proportion of couples with children referred to a food bank increased from 19% in early 2020 to 24% during the Covid-19 pandemic in mid-2020.
- 6 in 10 of working age people referred to a food bank in early 2020 had a disability, over three times more than in the general population
- 95% of people referred to food banks are destitute
- Food bank use is driven by economic need – that is, not having enough money to buy food once essential bills have been paid.

The report goes on to indicate a key contributing factor and two background factors contributing to the significant growth of food bank use:

- The main factor is linked to Universal credit; people having to wait 5 weeks for the first UC payment, very low rate of standard UC allowance, deductions from UC to repay UC advances and other debts, low Local Housing Allowance (LHA) rates and LHA caps, 'bedroom tax' and the structure and process of the Personal Independence Payment (PIP) assessment.
- The contributing factors – ill health or adverse life experiences (such as household separation or eviction) and the lack of informal and/or formal support.

This Council therefore declares a 'Cost of Living Emergency' and calls on the Government to:

1. Immediately reduce the standard rate of VAT from 20% to 17.5% for one year, saving the average West Northants household a further £600 this year
2. Immediately re-introduce the pensions triple lock to support West Northamptonshire's pensioners.
3. Urgently review the effectiveness of the Social Security system and restore the £20 per week Universal Credit cut.

And furthermore to:

4. Create a cross-party oversight/working group to work with council officers to generate ideas and formulate practical actions to help alleviate the looming disaster for many households.
5. Explore (through point four) the role that the forthcoming Integrated Care System can immediately bring to bear on this situation once they are out in place from 1st July 2022.

### Motion 3

Proposed: Cllr. Keith Holland-Delamere

Seconded: Cllr. Danielle Stone

The visit of the Knife Angel to Northampton in May demonstrated how many different organisations can come together to help campaign against and tackle the blight of Knife Crime in our communities. During the many conversations that people had around the sculpture the issue of alternatives for young people was discussed.

The visit also illustrated how we need to build a cohesive eco system that helps to facilitate a broad diverse network of partnerships to provide an environment where our

young people regardless of their background or location can thrive and help make our area grow in every way and be a fantastic place to live. We call upon this Council to support and enable youth provision and opportunities that cater for our diverse communities.

1. Work with partners in the public, health, mental health, education sectors, the VCSE, uniformed organisations, sports providers, faith communities, campaigners, and parents to promote the provision that already exists for young people across West Northamptonshire.
2. To drive training and learning partnerships through our commitment to a Youth Centre in Northampton with outreach across West Northants. This Centre will provide opportunities for young people to develop skills, produce a youth manifesto. It will feed into and sustain the youth network.
3. To work with partners to ensure affordability of access to activities so that no young person is left out.

#### Motion 4

Proposed by Cllr. Bob Purser

Seconded by Cllr. Rufia Ashraf

The level of street rubbish, fly tipping, overflowing waste bins, and bags of refuse waiting to be collected on the streets of Northampton is shocking and out of control bringing our Town into disrepute. We recognise the efforts of staff to collect rubbish and keep our streets clean, the work of neighbourhood wardens and the efforts of many voluntary groups including the Litter Wombles and local Councillors.

The causes of this are multiple. Nonetheless the current situation is unacceptable, and solutions are urgently needed.

We call on the Council as part of its aim to be clean and green to convene a summit of all interested and concerned parties including the Town and Parish Councils to:

- Identify litter hotspots e.g. the Wellingborough Road
- Identify the location of and causes of fly-tipping and legal and other action to tackle it.
- Review the enforcement of fly tipping regulations
- Review the collection of commercial and domestic rubbish e.g. shops and flats putting out bags on the streets, progress in the introduction of recycling bins.
- Develop an education plan for the public e.g. Houses in Multiple Occupation.
- Review street cleaning services and a schedule of priority areas.
- And to draw up an integrated action plan to clean up the streets of the Town.

#### **16. Urgent Business (previously agreed with the Chairman)**

The Chairman to advise whether they have agreed to any items of urgent business being admitted to the agenda.

#### **17. Exclusion of Press and Public**

Should Members decide not to make a decision in public, they are recommended to resolve as follows:

	<p>“That under Section 100A of the Local Government Act 1972, the public and press be excluded from the meeting for the following item(s) of business on the grounds that, if the public and press were present, it would be likely that exempt information falling under the provisions of Schedule 12A, Part I, Paragraph(s) XXXXX would be disclosed to them, and that in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.”</p>
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Catherine Whitehead  
Proper Officer  
22 June 2022

**Council Members:**

Councillor Andre Gonzalez De Savage (Chairman) Councillor John Shephard (Vice-Chair)

Councillor Ann Addison	Councillor Rufia Ashraf
Councillor Jamal Alwahabi	Councillor Azizur Rahman
Councillor Anthony S. Bagot-Webb	Councillor Fiona Baker
Councillor Dermot Bambridge	Councillor Harry Barrett
Councillor William Barter	Councillor Sally Beardsworth
Councillor Phil Bignell	Councillor Lizzy Bowen
Councillor Rebecca Breese	Councillor Adam Brown
Councillor Michael Brown	Councillor Muna Cali
Councillor Alan Chantler	Councillor Pinder Chauhan
Councillor Nazim Choudary	Councillor Imran Ahmed Chowdhury BEM
Councillor Paul Clark	Councillor Stephen Clarke
Councillor Maggie Clubley	Councillor Fiona Cole
Councillor Raymond Connolly	Councillor Karen Cooper
Councillor Daniel Cribbin	Councillor Julie Davenport
Councillor Janice Duffy	Councillor Paul Dyball
Councillor Gareth Eales	Councillor Terrie Eales
Councillor Alison Eastwood	Councillor Penelope Flavell
Councillor Louisa Fowler	Councillor Rupert Frost

Councillor Jo Gilford	Councillor Terry Gilford
Councillor Matt Golby	Councillor Andrew Grant
Councillor Mike Hallam	Councillor Enam Haque
Councillor Lauryn Harrington-Carter	Councillor Jonathan Harris
Councillor Cheryl Hawes	Councillor Rosie Herring
Councillor Stephen Hibbert	Councillor James Hill
Councillor Nigel Hinch	Councillor Keith Holland-Delamere
Councillor Mark Hughes	Councillor Rosie Humphreys
Councillor Cecile Irving-Swift	Councillor David James
Councillor Koulla Jolley	Councillor Paul Joyce
Councillor Andrew Kilbride	Councillor Anna King
Councillor Jamie Lane	Councillor Phil Larratt
Councillor Daniel Lister	Councillor Malcolm Longley
Councillor Greg Lunn	Councillor Charles Manners
Councillor Peter Matten	Councillor Ian McCord
Councillor Dennis Meredith	Councillor Colin Morgan
Councillor Charles Morton	Councillor Jonathan Nunn
Councillor Kevin Parker	Councillor Suresh Patel
Councillor Ken Pritchard	Councillor Bob Purser
Councillor Wendy Randall	Councillor Emma Roberts
Councillor Jake Roberts	Councillor Sam Rumens
Councillor Cathrine Russell	Councillor Lisa Samiotis
Councillor Brian Sargeant	Councillor Sue Sharps
Councillor David Smith	Councillor Zoe Smith
Councillor Richard Solesbury-Timms	Councillor Laura Stevenson
Councillor Danielle Stone	Councillor Winston Strachan
Councillor Nick Sturges-Alex	Councillor Walter Tarasiewicz
Councillor Mike Warren	

## **Information about this Agenda**

### **Apologies for Absence**

Apologies for absence and the appointment of substitute Members should be notified to [democraticservices@westnorthants.gov.uk](mailto:democraticservices@westnorthants.gov.uk) prior to the start of the meeting.

### **Declarations of Interest**

Members are asked to declare interests at item 2 on the agenda or if arriving after the start of the meeting, at the start of the relevant agenda item

## **Local Government and Finance Act 1992 – Budget Setting, Contracts & Supplementary Estimates**

Members are reminded that any member who is two months in arrears with Council Tax must declare that fact and may speak but not vote on any decision which involves budget setting, extending or agreeing contracts or incurring expenditure not provided for in the agreed budget for a given year and could affect calculations on the level of Council Tax.

### **Evacuation Procedure**

If a continuous fire alarm sounds you must evacuate the building via the nearest available fire exit. Members and visitors should proceed to the assembly area as directed by Democratic Services staff and await further instructions.

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### **Queries Regarding this Agenda**

If you have any queries about this agenda, please contact Democratic Services via the following:

Email: [democraticservices@westnorthants.gov.uk](mailto:democraticservices@westnorthants.gov.uk)

Or by writing to:

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